

HM Government Logo

Draft

THE NEW PERFORMANCE FRAMEWORK FOR LOCAL AUTHORITIES & LOCAL AUTHORITY PARTNERSHIPS:

SINGLE SET OF NATIONAL INDICATORS



Foreword

Effective local government is the backbone of strong communities, of prosperous towns and villages. It is responsible for aspects of everyday life that people care about deeply – from green parks, to well-stocked libraries, to clean streets.

In 1997, local government was under-resourced, run-down and demoralised. Since then, funding has increased 39% in real terms. Performance has risen year on year, and today three quarters of councils are rated very good or excellent.

But if we are to continue to improve public services in the way communities expect and deserve, and if we are to enable local government to live up to its full potential, Whitehall today needs to step back and give it the space to lead.

That is why the Prime Minister has called for "a reinvention of the way we govern", an historic transfer of power from Whitehall to the town hall, and direct to communities.

This local devolution is the key to reinvigorating the grass roots of democracy, to making public services reflect what communities want, and to facing up to some of the most complex challenges we face today, such as climate change and community cohesion.

The 2006 Local Government White Paper, *Strong and Prosperous Communities*, promised a new era of freedom for local government: <u>greater flexibility to set priorities</u>, <u>greater discretion over how to meet them. This meant that, among other things, up to an estimated 1,200 indicators for assessing performance would be reduced to around 200.</u>

This document shows that Government is delivering. It sets out a single set of just 198 measures representing what Government believe should be the national priorities for local government over the next three years. It rightly paves the way for local authorities to look less to Whitehall for legitimacy and direction, and more to the communities they serve.

Alongside measures such as moving £5bn into general non-ring fenced grants allowing councils to spend money on the issues that matter locally, the single set of national indicators marks a big step in turning the rhetoric of devolution into reality. As we put it into practice it will give local government the space to thrive, to continue improving services, and to give communities what they need. The onus is now on local authorities to rise to the challenge, and I am confident they can deliver.

[DN MINISTER?...]

Introduction

This document sets out the headline definitions of the 198 indicators which will which will underpin the new performance framework. This national indicator set has been developed as part of the Comprehensive Spending Review 07 so that it reflects the Government's national priorities. Performance against each of the 198 indicators will be reported for every single tier and county council Local Strategic Partnership.

Local Government is also responsible for many other services and activities valued by local people: these are not directly reflected in the national indicator set. It does not mean those activities should stop. It means that it is right for local authorities, and not Whitehall, to set their own priorities, and monitor performance themselves.

The national indicator set will be the <u>only</u> measures on which central government will performance manage outcomes delivered by local government. From April 2008, all other sets of indicators, including Best Value Performance Indicators and Performance Assessment Framework indicators, will be abolished.

In each area, targets against the set of national indicators will be negotiated through new Local Area Agreements (LAAs). Each Agreement will include up to 35 targets from among the national indicators, complemented by 17 statutory targets on educational attainment and safeguarding children There will be no other way of setting targets, no other way of Whitehall managing local authority performance.

Setting the targets will be the subject of genuine negotiation between central Government and the local area. Whitehall will not mandate them. Even where targets are set out for Public Service Agreements at national level, local areas will have the flexibility to respond to these national ambitions in the most appropriate way in negotiation with Government Offices.

The headline definitions for the 198 national indicators are outlined below. We will shortly consult on the technical definitions of the indicators, giving stakeholders an opportunity to give views on the methodology, frequency of reporting, and data source of each individual indicator. If in the interim period there are detailed questions relating to the indicators, these can be directed to [nationaindicators@communities.gsi.gov.uk].

The National Outcome and Indicator Set

[Individual wording of PSAs/DSOs subject to checking against final CSR announcement]

National indicators Stronger communities	
NI 1 % of people who believe people from different backgrounds get on well together in their local area PSA 21	
NI 2 % of people who feel that they belong to their neighbourhood PSA 21	
NI 3 Civic participation in the local area PSA 15	
NI 4 % of people who feel they can influence decisions in their locality PSA 21	
NI 5 Overall / general satisfaction with local area CLG DSO	Consultation on Community Safety Plan priorities contributes to this indicator. Our efforts have a major bearing on this indicator.
NI 6 Participation in regular volunteering CO DSO	
NI 7 Environment for a thriving third sector CO DSO	
NI 8 Adult participation in sport DCMS DSO	
NI 9 Use of public libraries DCMS DSO	
NI 10 Visits to museums or galleries DCMS DSO	
NI 11 Engagement in the arts DCMS DSO	
NI 12 Refused and deferred Houses in Multiple Occupation (HMO) license applications leading to immigration enforcement activity HO DSO	
NI 13 Migrants English language skills and knowledge HO DSO	

interaction in a range of key services Safer communities	
NI 15 Serious violent crime rate PSA 23	This is an important and objective indicator. The exclusion of less serious violent crime takes the focus away from minor scuffles and leaves it where we need it
NI 16 Serious acquisitive crime rate PSA 23	We have enjoyed major success in this area over the last 9 years. Previous debate around likely National PSAs has suggested that the target for Partnerships like ourselves should be about maintaining th current position rather than further reductions
NI 17 Perceptions of anti-social behaviour PSA 23	
NI 18 Adult re-offending rates for those under probation supervision PSA 23	Questionnable whether this can be resourced effectively.
NI 19 Rate of proven re-offending by young offenders PSA 23	
NI 20 Assault with injury crime rate PSA 25	Could be thought to complement NI15, or could be thought to duplicate it.
NI 21 Dealing with local concerns about anti-social behaviour and crime by the local council and police PSA 23	
NI 22 Perceptions of parents taking responsibility for the behaviour of their children in the area HO DSO	
NI 23 Perceptions that people in the area treat one another with respect and dignity HO DSO	
NI 24 Satisfaction with the way the police and local council dealt with anti- social behaviour HO DSO	

NI 25 Satisfaction of different groups with the way the police and local council dealt with anti-social behaviour HO DSO

NI 26 Specialist support to victims of a serious sexual offence PSA 23

NI 27 Understanding of local concerns about anti-social behaviour and crime by the local council and police HO DSO

NI 28 Serious knife crime rate HO DSO

NI 29 Gun crime rate PSA 23

NI 30 Re-offending rate of prolific and priority offenders

NI 31 Re-offending rate of registered sex offenders PSA 23

NI 32 Repeat incidents of domestic violence PSA 23

NI 33 Arson incidents HO DSO

NI 34 Domestic violence - murder PSA 23

NI 35 Building resilience to violent extremism PSA 26

NI 36 Protection against terrorist attack PSA 26

NI 37 Awareness of civil protection arrangements in the local area CO DSO

NI 38 Drug-related (Class A) offending rate PSA 25

NI 39 Alcohol-harm related hospital admission rates PSA 25

NI 40 Drug users in effective treatment PSA 25

NI 41 Perceptions of drunk or rowdy behaviour as a problem PSA 25

Depends on the detail.

These are likely to be too small in volume to be worthwhile in Stockton

This is likely to be too small in volume to be valuable in Stockton.

Depends on the detail. Primary deliberate fires, secondary deliberate fires, or both ?

Too small to make sense at locality level.

Likely to be very interpretable.

May be valuable, depending on how it is to be measured.

If adopted, needs to be also adopted by Health and Wellbeing partnership.

Not an outcome measure.

NI 42 Perceptions of drug use or drug dealing as a problem PSA 25	
NI 43 Young people within the Youth Justice System receiving a conviction in court who are sentenced to custody MoJ DSO	Small numbers. Likely to lead to debate about appropriate sentencing.
NI 44 Ethnic composition of offenders on Youth Justice System disposals MoJ DSO	The over representation of non-white young people in the YJS is not an issue in Stockton.
NI 45 Young offenders engagement in suitable education, employment or training MoJ DSO	Current YJB measure with a 90% target.
NI 46 Young offenders access to suitable accommodation MoJ DSO	Too much interpretability around the term 'suitable'.
NI 47 People killed or seriously injured in road traffic accidents DfT DSO	
NI 48 Children killed or seriously injured in road traffic accidents DfT DSO	
NI 49 Number of primary fires and related fatalities and non-fatal casualties, excluding precautionary checks CLG DSO	
Children & Young People Be Healthy NI 50 Emotional health of children PSA 12	
NI 51 Effectiveness of child and adolescent mental health (CAMHs) services DCSF DSO	Important for YOS
NI 52 Take up of school lunches PSA 12	
NI 53 Prevalence of breastfeeding at 6 - 8 weeks from birth PSA 12	
NI 54 Services for disabled children PSA 12	
NI 55 Obesity among primary school age children in Reception Year DCSF DSO	

NI 56 Obesity among primary school age children in Year 6 DCSF DSO	
NI 57 Children and young people's participation in high-quality PE and sport DCSF DSO	
NI 58 Emotional and behavioural health of children in care DCSF DSO	
Stay Safe NI 59 Initial assessments for children's social care carried out within 7 working days of referral DCSF DSO 2	
NI 60 Core assessments for children's social care that were carried out within 35 working days of their commencement DCSF DSO	
NI 61 Stability of looked after children adopted following an agency decision that the child should be placed for adoption DCSF DSO	
NI 62 Stability of placements of looked after children: number of moves DCSF DSO	
NI 63 Stability of placements of looked after children: length of placement DCSF DSO	
NI 64 Child protection plans lasting 2 years or more DCSF DSO	
NI 65 Children becoming the subject of a Child Protection Plan for a second or subsequent time DCSF DSO	Domestic Violence may be a factor.
NI 66 Looked after children cases which were reviewed within required timescales DCSF DSO	
NI 67 Child protection cases which were reviewed within required timescales DCSF DSO	

NI 68 Referrals to children's social care going on to initial assessment DCSF DSO NI 69 Children who have experienced bullying DCSF DSO NI 70 Hospital admissions caused by unintentional and deliberate injuries to children and young people DCSF DSO NI 71 Children who have run away from home/care overnight DCSF DSO **Enjoy and Achieve** NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional **Development and Communication, Language and Literacy PSA 10** NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold) PSA 10 NI 74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold) PSA 10 NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold) PSA 10 NI 76 Achievement at level 4 or above in both English and Maths at KS2 (Floor) DCSF DSO NI 77 Achievement at level 5 or above in both English and Maths at KS3 (Floor) DCSF DSO NI 78 Achievement of 5 or more A*-C grades at GCSE and equivalent including GCSEs in English and Maths (Floor) PSA 10 NI 79 Achievement of a Level 2 qualification by the age of 19 PSA 10

NI 80 Achievement of a Level 3 qualification by the age of 19 PSA 10 NI 81 Inequality gap in the achievement of a Level 3 qualification by the age of 19 DCSF DSO NI 82 Inequality gap in the achievement of a Level 2 qualification by the age of 19 DCSF DSO NI 83 Achievement at level 5 or above in Science at Key Stage 3 DCSF DSO NI 84 Achievement of 2 or more A*-C grades in Science GCSEs or equivalent DCSF DSO NI 85 Post-16 participation in physical sciences (A Level Physics, **Chemistry and Maths)** DCSF DSO NI 86 Secondary schools judged as having good or outstanding standards of behaviour DCSF DSO NI 87 Secondary school persistent absence rate DCSF DSO NI 88 Number of Extended Schools DCSF DSO NI 89 Number of schools in special measures DCSF DSO NI 90 Take up of 14-19 learning diplomas DCSF DSO NI 91 Participation of 17 year-olds in education or training DCSF DSO NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest PSA 11 NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2 PSA 11 NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage

2 PSA 11

NI 95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3 PSA 11

NI 96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3 PSA 11

NI 97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4 PSA 11

NI 98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4 PSA 11

NI 99 Children in care reaching level 4 in English at Key Stage 2 PSA 11

NI 100 Children in care reaching level 4 in Maths at Key Stage 2 PSA 11

NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)
PSA 11

NI 102 Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stages 2 and 4 PSA 11

NI 103 Special Educational Needs - statements issued within 26 weeks DCSF DSO

NI 104 The Special Educational Needs (SEN)/non-SEN gap - achieving Key Stage 2 English and Maths threshold DCSF DSO

NI 105 The Special Educational Needs (SEN)/non-SEN gap - achieving 5 A*-C GCSE inc. English and Maths DCSF DSO

NI 106 Young people from low income backgrounds progressing to higher education PSA 11

	NI 107 Key Stage 2 attainment for Black and minority ethnic groups DCSF DSO	
	NI 108 Key Stage 4 attainment for Black and minority ethnic groups DCSF DSO	
	NI 109 Number of Sure Start Children Centres DCSF DSO	
	Make a positive contribution NI 110 Young people's participation in positive activities PSA 14	
	NI 111 First time entrants to the Youth Justice System aged 10 – 17 PSA 14	Currently going in the wrong direction. Tension with Offences Brought to Justice (OBTJ) targets for Criminal Justice System agencies. Suggested that the OBTJ target may be re-focussed on serious offences rather than all offences.
	NI 112 Under 18 conception rate PSA 14	
	NI 113 Prevalence of Chlamydia in under 20 year olds DCSF DSO	
	NI 114 Rate of permanent exclusions from school DCSF DSO	
	NI 115 Substance misuse by young people PSA 14	
	Economic Wellbeing NI 116 Proportion of children in poverty PSA 9	
	NI 117 16 to 18 year olds who are not in education, training or employment (NEET) PSA 14	
	NI 118 Take up of formal childcare by low-income working families DWP DSO	
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Adult health and well being NI 119 Self-reported measure of people's overall health and wellbeing DH DSO NI 120 All-age all cause mortality rate PSA 18 NI 121 Mortality rate from all circulatory diseases at ages under 75 DH DSO NI 122 Mortality from all cancers at ages under 75 DH DSO NI 123 16+ current smoking rate prevalence PSA 18 NI 124 People with a long-term condition supported to be independent and in control of their condition DH DSO NI 125 Achieving independence for older people through rehabilitation/intermediate care PSA 18 NI 126 Early access for women to maternity services PSA 19 NI 127 Self reported experience of social care users PSA 19 NI 128 User reported measure of respect and dignity in their treatment DH DSO 2 NI 129 End of life access to palliative care enabling people to choose to die at home DH DSO NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets) DH DSO NI 131 Delayed transfers of care from hospitals DH DSO NI 132 Timeliness of social care assessment DH DSO

NI 133 Timeliness of social care packages DH DSO

May be problems with definition.

NI 146 Adults with learning disabilities in employment PSA 16 NI 147 Care leavers in suitable accommodation PSA 16	
NI 148 Care leavers in employment, education or training PSA 16	
NI 149 Adults in contact with secondary mental health services in settled accommodation PSA 16	
NI 150 Adults in contact with secondary mental health services in employment PSA 16	
Local economy NI 151 Overall employment rate PSA 8	
NI 152 Working age people on out of work benefits PSA 8	Includes significant numbers of problem drug users on Incapacity Benefit.
NI 153 Working age people claiming out of work benefits in the worst performing neighbourhoods DWP DSO	
NI 154 Net additional homes provided PSA 20	
NI 155 Number of affordable homes delivered (gross) PSA 20	
NI 156 Number of households living in Temporary Accommodation PSA 20	
NI 157 Processing of planning applications as measured against targets for 'major', 'minor' and 'other' application types CLG DSO	
NI 158 % decent council homes CLG DSO	
NI 159 Supply of ready to develop housing sites CLG DSO	
NI 160 Local Authority tenants' satisfaction with landlord services CLG DSO	

NI 161 Learners achieving a Level 1 qualification in literacy PSA 2 NI 162 Learners achieving an Entry Level 3 qualification in numeracy PSA 2 NI 163 Working age population qualified to at least Level 2 or higher PSA 2 NI 164 Working age population qualified to at least Level 3 or higher PSA 2 NI 165 Working age population qualified to at least Level 4 or higher PSA 2 NI 166 Average earnings of employees in the area BERR DSO NI 167 Congestion - average journey time per mile during the morning peak DfT DSO NI 168 Principal roads where maintenance should be considered DfT DSO NI 169 Non-principal roads where maintenance should be considered DfT DSO NI 170 Previously developed land that has been vacant or derelict for more than 5 years CLG DSO 3 NI 171 VAT registration rate BERR DSO NI 172 VAT registered businesses in the area showing growth BERR DSO NI 173 People falling out of work and on to incapacity benefits DWP DSO NI 174 Skills gaps in the current workforce reported by employers DIUS DSO NI 175 Access to services and facilities by public transport, walking and cycling DfT DSO NI 176 Working age people with access to employment by public transport

NI 189 Flood and coastal erosion risk management Defra DSO

NI 190 Achievement in meeting standards for the control system for animal health Defra DSO

NI 191 Residual household waste per head Defra DSO

NI 192 Household waste recycled and composted Defra DSO

NI 193 Municipal waste land filled Defra DSO]

NI 194 Level of air quality - reduction in NOx and primary PM10 emissions through local authority's estate and operations. PSA 28

NI 195 Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting) Defra DSO

NI 196 Improved street and environmental cleanliness - fly tipping Defra DSO

NI 197 Improved local biodiversity – active management of local sites Defra DSO

NI 198 Children travelling to school - mode of travel usually used DfT DSO



Public Service Agreements and Departmental Strategic Objectives to which the indicators relate

PSA or DSO	National Indicator number
PSA 2 Improve the skills of the population on the way to ensuring a world- class skills base by 2020	NI 161, NI 162, NI 163, NI 164, NI 165
PSA 8 Maximise employment opportunity for all	NI 151, NI 152
PSA 9 Halve the number of children in poverty by 2010-11, on the way to eradicating child poverty by 2020.	NI 116
PSA 10 Raise the educational achievement of all children and young people	NI 72, NI 73, NI 74, NI 75, NI 78, NI 79, NI 80
PSA 11 Narrow the gap in educational achievement between children from low income and disadvantaged backgrounds and their peers	NI 92, NI 93, NI 94, NI 95, NI 96, NI 97, NI 98, NI 99, NI 100, NI 101, NI 102, NI 106
PSA 12 Improve the health and well-being of children and young people	NI 50, NI 52, NI 53, NI 54
PSA 14 Increase the number of children and young people on the path to success	NI 110, NI 111, NI 112, NI 115, NI 117
PSA 15 Address the disadvantage that individuals experience because of their gender, race, disability, age, sexual orientation, religion or belief.	NI 3, NI 140
PSA 16 Increase the proportion of socially excluded adults in settled accommodation and employment, education or training	NI 143, NI 144, NI 145, NI 146, NI 147, NI 148, NI 149, NI 150
PSA 17 Tackle poverty and promote greater independence and well-being in later life	NI 137, NI 138, NI 139, NI 142
PSA 18 Promote better health and well-being for all	NI 120, NI 123, NI 125, NI 136
PSA 19 Ensure better care for all	NI 126, NI 127
PSA 20 Increase long term housing supply and affordability	NI 154, NI 155, NI 156
PSA 21 Build more cohesive, empowered and active communities	NI 1, NI 2, NI 4
PSA 23 Make communities safer	NI 15, NI 16, NI 17, NI 18, NI 19, NI 21, NI 26, NI 29, NI 31, NI 32, NI 34
PSA 25 Reduce the harm caused by alcohol and drugs	NI 13, NI 38, NI 39, NI 40, NI 41, NI 42

PSA 26 Reduce the risk to the UK and its interests overseas from	NI 35, 36
international terrorism	
PSA 27 Lead the global effort to avoid dangerous climate change	NI 185, NI 186, NI 188
PSA 28 Secure a healthy natural environment for today and the future	NI 194
BERR DSO Promote the creation and growth of businesses and a strong	NI 166, NI 171, NI 172
enterprise economy across all regions	
BERR DSO Ensure all Government Departments and agencies deliver better	NI 182, NI 183
regulation for the private, public and third sectors	
CLG DSO To improve the supply, environmental performance and quality of	NI 141, NI 158, NI 160
housing that is more responsive to the needs of individuals, communities and	
the economy	
CLG DSO To build prosperous communities by improving the economic	NI 170
performance of cities, sub-regions and local areas, promoting regeneration	
and tackling deprivation.	
CLG DSO To provide a more efficient, effective and transparent planning	NI 157, NI 159,
system that supports and facilitates sustainable development, including the	
Government's objectives in relation to housing growth, infrastructure delivery,	
economic development and climate change.	
CLG DSO Ensuring safer communities by providing the framework for the	NI 49
Fire and Rescue Service and other agencies to prevent and respond to	
emergencies	
CO DSO Build an effective UK intelligence community in support of UK	NI 37
national interests, and the capabilities to deal with disruptive challenges to	
the UK	
CO DSO Drive delivery of the Prime Minister's cross-cutting priorities to a)	NI 6, NI 7
improve outcomes for the most excluded people in society and b) enable a	
thriving third sector	
DCMS DSO Encourage more widespread enjoyment of culture and sport	NI 8, NI 9, NI 10, NI 11
DCSF DSO Secure well-being and health of children and young people	NI 51, NI 55, NI 56, NI 57, NI 58
DCSF DSO Safeguard the young and vulnerable	NI 59, NI 60, NI 61, NI 62, NI 63, NI 64, NI 65, NI 66, NI 67, NI 68, NI 69, NI

	70, NI 71
DCSF DSO Achieve world class standards in education	NI 81, NI 82, NI 103, NI 104, NI 105, NI 107, NI 108, NI 109
DCSF DSO Close the gap in educational achievement for children from disadvantaged backgrounds	NI 76, NI 77, NI 83, NI 84, NI 86, NI 87, NI 88, NI 89
DCSF DSO Ensure young people are participating and achieving their potential to 18 and beyond	NI 85, NI 90, NI 91
DCSF DSO Keep children and young people on the path to success	NI 113, NI 114
Defra DSO: Climate change tackled internationally; and through domestic action to reduce greenhouse gas emissions.	NI 187
Defra DSO: Economy and society resilient to environmental risk and adapted to the impacts of climate change	NI 189, NI 190
Defra DSO: Sustainable patterns of consumption and production	NI 191, NI 192, NI 193
Defra DSO A healthy, resilient, productive and diverse natural environment	NI 195, NI 196, NI 197
DfT DSO To sustain economic growth and improved productivity through reliable and efficient transport networks	NI 167, NI 168, NI 169, NI 178
DfT DSO To enhance access to jobs, services and social networks including for the most disadvantaged	NI 175, NI 176,
DfT DSO To strengthen the safety and security of transport	NI 47, NI 48
DH DSO Better health and well-being for all; helping you to stay healthy and well empowering you to live independently and tackling health inequalities	NI 119, NI 121, NI 122
DH DSO Better care for all; delivering affordable, efficient and sustainable services, contributing to the wider economy and nation	NI 124, NI 128, NI 129, NI 131, NI 132, NI 133, NI 135
DH DSO Better care for all: delivering affordable efficient and sustainable services, contributing to the wider economy and the nation	NI 134
DIUS DSO Improve the skills of the population throughout their working lives to create a workforce capable of sustaining economic competition, and enable individuals to thrive in the global economy	NI 174
HO DSO Help people feel safer in their homes and local communities	NI 22, NI 23, NI 24, NI 27

HO DSO Cut crime, especially violent, drug and alcohol related crime	NI 28, NI 30, NI 33
HO DSO Strengthen our borders, fast track asylum decisions, ensure and enforce compliance with our immigration laws and boost Britain's economy	NI 12, NI 13
DWP DSO Maximise employment opportunity for all	NI 153, NI 173
DWP DSO Increase security of income and reduce welfare dependency by reducing the number of people on out-of-work benefits.	NI 118
DWP DSO Pay our customers the right benefits at the right time	NI 180, NI 181
MoJ DSO We will support the efficient and effective delivery of justice	NI 43, NI 44, NI 45, NI 46

